

117TH CONGRESS  
2D SESSION

# H. R. 9484

To amend title 39, United States Code, and the Help America Vote Act of 2002 to improve procedures and requirements related to election mail.

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## IN THE HOUSE OF REPRESENTATIVES

DECEMBER 8, 2022

Ms. WILLIAMS of Georgia (for herself, Mr. JOHNSON of Georgia, Mr. JONES, Ms. SEWELL, and Mr. VEASEY) introduced the following bill; which was referred to the Committee on House Administration, and in addition to the Committee on Oversight and Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To amend title 39, United States Code, and the Help America Vote Act of 2002 to improve procedures and requirements related to election mail.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Election Mail Act”.

5 **SEC. 2. SAME-DAY PROCESSING OF ABSENTEE BALLOTS.**

6       (a) IN GENERAL.—Chapter 34 of title 39, United  
7 States Code, is amended by adding at the end the fol-  
8 lowing:

1     **“§ 3407. Same-day processing of ballots”**

2         “(a) IN GENERAL.—The Postal Service shall ensure,  
3         to the maximum extent practicable, that any ballot carried  
4         by the Postal Service is processed by and cleared from  
5         any postal facility or post office on the same day that the  
6         ballot is received by that facility or post office.

7         “(b) DEFINITIONS.—As used in this section—

8             “(1) the term ‘ballot’ means any ballot trans-  
9         mitted by a voter by mail in an election for Federal  
10         office, but does not include any ballot covered by  
11         section 3406; and

12             “(2) the term ‘election for Federal office’ means  
13         a general, special, primary, or runoff election for the  
14         office of President or Vice President, or of Senator  
15         or Representative in, or Delegate or Resident Com-  
16         missioner to, the Congress.”.

17         (b) CONFORMING AMENDMENTS.—

18             (1) AMENDMENT TO CHAPTER HEADING.—The  
19         heading for chapter 34 of title 39, United States  
20         Code, is amended by striking “**ARMED FORCES**  
21         **AND FREE POSTAGE**” and inserting  
22         **“ARMED FORCES; FREE POSTAGE;**  
23         **ELECTION MAIL”.**

24             (2) TABLE OF CHAPTERS.—The table of chap-  
25         ters for part IV of title 39, United States Code, is

1       amended by striking the item relating to chapter 34  
2       and inserting the following:

**“34. Armed Forces; Free Postage; Election Mail ..... 3401”.**

3                 (3) TECHNICAL AND CONFORMING AMEND-  
4       MENT.—The table of sections for chapter 34 of title  
5       39, United States Code, is amended by adding at  
6       the end the following:

“3407. Same-day processing of ballots.”.

7                 (c) EFFECTIVE DATE.—The amendments made by  
8       this subsection shall apply to absentee ballots relating to  
9       an election for Federal office occurring on or after the  
10      date that is 60 days after the date of the enactment of  
11      this Act.

**12 SEC. 3. INTELLIGENT MAIL BARCODES FOR BALLOTS.**

13                 (a) IN GENERAL.—Title III of the Help America  
14      Vote Act of 2002 (52 U.S.C. 21081) is amended—

15                     (1) by redesignating section 311 and section  
16      312 as sections 321 and 322, respectively;

17                     (2) by redesignating subtitle B as subtitle C;  
18      and

19                     (3) by inserting after subtitle A the following  
20      new subtitle:

1                   **“Subtitle B—Requirements**  
2                   **Relating to Mailed Ballots**

3                   **“SEC. 311. USE OF INTELLIGENT MAIL BARCODES.**

4                 “(a) IN GENERAL.—Each State and jurisdiction shall  
5                 provide with each ballot for an election for Federal office  
6                 that is sent by mail a return envelope that contains an  
7                 intelligent mail barcode, as prescribed by the United  
8                 States Postal Service.

9                 “(b) EXCEPTION.—Subsection (a) shall not apply to  
10               any ballot for which a State or jurisdiction uses an alter-  
11               native system that enables voters to track the ballot  
12               through the mail.

13               “(c) EFFECTIVE DATE.—The requirements of this  
14               section shall apply to elections for Federal office occurring  
15               on or after January 1, 2023.”.

16               (b) ENFORCEMENT.—Section 401 of the Help Amer-  
17               ica Vote Act of 2002 (52 U.S.C. 21111) is amended by  
18               inserting “or the requirements for mailed ballots under  
19               subtitle B of title III” before the period at the end.

20               (c) CONFORMING AMENDMENT.—Section 321(a) of  
21               such Act (52 U.S.C. 21101), as redesignated by sub-  
22               section (a), is amended by striking “section 312” and in-  
23               serting “section 322”.

24               (d) CLERICAL AMENDMENTS.—The table of contents  
25               of such Act is amended—

1                             (1) by striking “Subtitle B—Voluntary” and in-  
2                             serting “Subtitle C—Voluntary”;

3                             (2) redesignating the items relating to sections  
4                             311 and 312 as relating to sections 321 and 322,  
5                             respectively; and

6                             (3) by inserting after the item relating to sec-  
7                             tion 305 the following:

“Subtitle B—Requirements Relating to Mailed Ballots

“Sec. 311. Use of intelligent mail barcodes.”.

8 **SEC. 4. ELECTION MAIL AND DELIVERY IMPROVEMENTS.**

9                             (a) POSTMARK REQUIRED FOR BALLOTS.—

10                             (1) IN GENERAL.—Chapter 34 of title 39,  
11                             United States Code, as amended by section 2, is  
12                             amended by adding at the end the following:

13 **“§ 3408. Postmark required for ballots**

14                             “(a) IN GENERAL.—In the case of any absentee bal-  
15                             lot carried by the Postal Service, the Postal Service shall  
16                             indicate on the ballot envelope, using a postmark or other-  
17                             wise—

18                             “(1) the fact that the ballot was carried by the  
19                             Postal Service; and

20                             “(2) the date on which the ballot was mailed.

21                             “(b) DEFINITIONS.—As used in this section—

22                             “(1) the term ‘absentee ballot’ means any ballot  
23                             transmitted by a voter by mail in an election for

1       Federal office, but does not include any ballot cov-  
2       ered by section 3406; and

3               “(2) the term ‘election for Federal office’ means  
4       a general, special, primary, or runoff election for the  
5       office of President or Vice President, or of Senator  
6       or Representative in, or Delegate or Resident Com-  
7       missioner to, the Congress.”.

8               (2) TECHNICAL AND CONFORMING AMEND-  
9       MENT.—The table of sections for chapter 34 of title  
10      39, United States Code, as amended by section 2(a),  
11      is amended by adding at the end the following:

“3408. Postmark required for ballots.”.

12               (3) EFFECTIVE DATE.—The amendments made  
13       by this subsection shall apply to absentee ballots re-  
14       lating to an election for Federal office occurring on  
15       or after the date that is 60 days after the date of  
16       the enactment of this Act.

17               (b) GREATER VISIBILITY FOR BALLOTS.—

18               (1) IN GENERAL.—Subtitle C of title III of the  
19       Help America Vote Act of 2002 (52 U.S.C. 21081  
20       et seq.), as added by section 3, is amended by add-  
21       ing at the end the following new section:

22       **“SEC. 312. BALLOT VISIBILITY.**

23               “(a) IN GENERAL.—Each State or local election offi-  
24       cial shall—

1               “(1) affix Tag 191, Domestic and International  
2       Mail-In Ballots (or any successor tag designated by  
3       the United States Postal Service), to any tray or  
4       sack of official ballots relating to an election for  
5       Federal office that is destined for a domestic or  
6       international address;

7               “(2) use the Official Election Mail logo to des-  
8       ignate official ballots relating to an election for Fed-  
9       eral office that is destined for a domestic or inter-  
10      national address; and

11               “(3) if an intelligent mail barcode (as described  
12      in section 311) is utilized for any official ballot re-  
13      lating to an election for Federal office that is des-  
14      tined for a domestic or international address, ensure  
15      the specific ballot service type identifier for such  
16      mail is visible.

17               “(b) EFFECTIVE DATE.—The requirements of this  
18      section shall apply to elections for Federal office occurring  
19      on or after the date that is 60 days after the date of the  
20      enactment of this section.”.

21               (2) ISSUANCE OF VOLUNTARY GUIDANCE BY  
22      ELECTION ASSISTANCE COMMISSION.—Section  
23      321(b) of such Act (52 U.S.C. 21101(b)), as redes-  
24      gnated by section 3, is amended—

1                             (A) by striking “and” at the end of para-  
2                             graph (2);

3                             (B) by striking the period at the end of  
4                             paragraph (3) and inserting “; and”; and

5                             (C) by adding at the end the following new  
6                             paragraph:

7                             “(4) in the case of the recommendations with  
8                             respect to section 312, the date described in section  
9                             312(b).”.

10                           (3) CLERICAL AMENDMENT.—The table of con-  
11                             tents of such Act, as amended by section 3, is  
12                             amended by inserting after the item relating to sec-  
13                             tion 311 the following new item:

“See. 312. Ballot visibility.”.

14 **SEC. 5. CARRIAGE OF ELECTION MAIL.**

15                           (a) TREATMENT OF ELECTION MAIL.—

16                           (1) TREATMENT AS FIRST-CLASS MAIL; FREE  
17                             POSTAGE.—Chapter 34 of title 39, United States  
18                             Code, as amended by section 2 and section 3(a), is  
19                             amended by adding at the end the following:

20 **“§ 3409. Domestic election mail; restriction of oper-  
21                             ational changes prior to elections**

22                           “(a) DEFINITIONS.—In this section:

23                           “(1) ELECTION FOR FEDERAL OFFICE.—The  
24                             term ‘election for Federal office’ means a general,  
25                             special, primary, or runoff election for the office of

1 President or Vice President, or of Senator or Rep-  
2 resentative in, or Delegate or Resident Commis-  
3 sioner to, the Congress.

4       “(2) ELECTION MAIL.—The term ‘election mail’  
5 means—

6           “(A) a blank or completed voter regis-  
7 tration application form, voter registration card, or  
8 similar materials, relating to an election for  
9 Federal office;

10          “(B) a blank or completed absentee and  
11 other mail-in ballot application form, and a  
12 blank or completed absentee or other mail-in  
13 ballot, relating to an election for Federal office,  
14 and

15          “(C) other materials relating to an election  
16 for Federal office that are mailed by a State or  
17 local election official to an individual who is  
18 registered to vote.

19       “(b) CARRIAGE OF ELECTION MAIL.—Election mail  
20 (other than balloting materials covered under section 3406  
21 (relating to the Uniformed and Overseas Absentee Voting  
22 Act)), individually or in bulk, shall be carried in accord-  
23 ance with the service standards established for first-class  
24 mail under section 3691.

1       “(c) NO POSTAGE REQUIRED FOR COMPLETED BAL-  
2 LOTS.—Completed absentee or other mail-in ballots (other  
3 than balloting materials covered under section 3406 (relat-  
4 ing to the Uniformed and Overseas Absentee Voting Act))  
5 shall be carried free of postage.

6       “(d) RESTRICTION OF OPERATIONAL CHANGES.—  
7 During the 120-day period which ends on the date of an  
8 election for Federal office, the Postal Service may not  
9 carry out any new operational change that would restrict  
10 the prompt and reliable delivery of election mail. This sub-  
11 section applies to operational changes which include—

12           “(1) removing or eliminating any mail collection  
13 box without immediately replacing it; and  
14           “(2) removing, decommissioning, or any other  
15 form of stopping the operation of mail sorting ma-  
16 chines, other than for routine maintenance.

17       “(e) ELECTION MAIL COORDINATOR.—The Postal  
18 Service shall appoint an Election Mail Coordinator at each  
19 area office and district office to facilitate relevant informa-  
20 tion sharing with State, territorial, local, and Tribal elec-  
21 tion officials in regards to the mailing of election mail.”.

22           (2) REIMBURSEMENT OF POSTAL SERVICE FOR  
23 REVENUE FORGONE.—Section 2401(c) of title 39,  
24 United States Code, is amended by striking “sec-

1       tions 3217 and 3403 through 3406” and inserting  
2       “sections 3217, 3403 through 3406, and 3409”.

3       (b) TECHNICAL AND CONFORMING AMENDMENT.—  
4       The table of sections for chapter 34 of title 39, United  
5       States Code, as amended by section 2 and section 3(a),  
6       is amended by adding at the end the following:

“3409. Domestic election mail; restriction of operational changes prior to elections.”.

7       (c) EFFECTIVE DATE.—The amendments made by  
8       this section shall take effect upon the expiration of the  
9       180-day period which begins on the date of the enactment  
10      of this section.

**11 SEC. 6. UNITED STATES POSTAL SERVICE CONSULTATION.**

12       (a) IN GENERAL.—The Postmaster General shall  
13       consult with Indian Tribes, on an annual basis, regarding  
14       issues relating to the United States Postal Service that  
15       present barriers to voting for eligible voters living on In-  
16       dian lands.

17       (b) DEFINITIONS.—For purposes of this section—

18               (1) INDIAN LANDS.—The term “Indian lands”  
19       means—

20                       (A) any Indian country, as such term is  
21       defined in section 1151 of title 18, United  
22       States Code, of an Indian Tribe;

23                       (B) any land in Alaska that is owned, pur-  
24       suant to the Alaska Native Claims Settlement

1           Act, by an Indian Tribe that is a Native village  
2           (as such term is defined in section 3 of such  
3           Act), or by a Village Corporation that is associ-  
4           ated with the Indian Tribe (as such term is de-  
5           fined in section 3 of such Act);

6           (C) any land on which the seat of govern-  
7           ment of the Indian Tribe is located; and

8           (D) any land that is part or all of a tribal  
9           designated statistical area associated with the  
10          Indian Tribe, or is part or all of an Alaska Na-  
11          tive village statistical area associated with the  
12          Tribe, as defined by the Bureau of the Census  
13          for the purposes of the most recent decennial  
14          census.

15          (2) INDIAN TRIBE.—The term “Indian Tribe”  
16          means the recognized governing body of any Indian  
17          or Alaska Native Tribe, band, nation, pueblo, village,  
18          community, component band, or component reserva-  
19          tion, individually identified (including parentheti-  
20          cally) in the list published most recently pursuant to  
21          section 104 of the Federally Recognized Indian  
22          Tribe List Act of 1994 (25 U.S.C. 5131).

1   **SEC. 7. UNIFORM DEADLINE FOR ACCEPTANCE OF MAILED**2                 **BALLOTS.**

3                 (a) IN GENERAL.—Subtitle C of title III of the Help  
4    America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as  
5    added by section 3 and amended by section 4, is amended  
6    by adding at the end the following new section:

7   **“SEC. 313. UNIFORM DEADLINE FOR ACCEPTANCE OF**  
8                 **MAILED BALLOTS.**

9                 “(a) IN GENERAL.—A State or local election official  
10   may not refuse to accept or process a ballot submitted by  
11   an individual by mail with respect to an election for Fed-  
12   eral office in the State on the grounds that the individual  
13   did not meet a deadline for returning the ballot to the  
14   appropriate State or local election official if—

15                 “(1) the ballot is postmarked or otherwise indi-  
16   cated by the United States Postal Service to have  
17   been mailed on or before the date of the election;  
18   and

19                 “(2) the ballot is received by the appropriate  
20   election official prior to the expiration of the 7-day  
21   period which begins on the date of the election.

22                 “(b) RULE OF CONSTRUCTION.—Nothing in this sec-  
23   tion shall be construed to prohibit a State from having  
24   a law that allows for counting of ballots in an election for  
25   Federal office that are received through the mail after the  
26   date that is 7 days after the date of the election.

1       “(c) EFFECTIVE DATE.—This section shall apply  
2 with respect to elections for Federal office occurring on  
3 or after January 1, 2023.”.

4       (b) CLERICAL AMENDMENT.—The table of contents  
5 of such Act, as amended by sections 3 and 4, is amended  
6 by inserting after the item relating to section 312 the fol-  
7 lowing new item:

“Sec. 313. Uniform deadline for acceptance of mailed ballots.”.

8 **SEC. 8. APPLICATION OF HELP AMERICA VOTE ACT OF 2002**  
9                           **TO COMMONWEALTH OF THE NORTHERN**  
10                           **MARIANA ISLANDS.**

11       Section 901 of the Help America Vote Act of 2002  
12 (52 U.S.C. 21141) is amended by striking “and the  
13 United States Virgin Islands” and inserting “the United  
14 States Virgin Islands, and the Commonwealth of the  
15 Northern Mariana Islands”.

